

Minutes of a meeting of the Works and Infrastructure Committee

Held in the Council Chamber, Civic House, Trafalgar Street,
Nelson

On Thursday 24 July 2014, commencing at 9.00am

Present: Councillor E Davy (Chairperson), Her Worship the Mayor (R Reese), Councillors L Acland, I Barker, M Lawrey, G Noonan and T Skinner

In Attendance: Councillors K Fulton, B McGurk, P Matheson, and M Ward, Chief Executive (C Hadley), Group Manager Infrastructure (A Louverdis), Group Manager Community Services (C Ward), Chief Financial Officer (N Harrison), Manager Administration (P Langley), and Administration Adviser (E-J Ruthven), and Youth Councillors (C Lindley and J Burr)

Apologies: Councillor R Copeland, and Her Worship the Mayor (for lateness)

1. Apologies

Resolved

THAT apologies be received and accepted from Councillor Copeland, and Her Worship the Mayor for lateness.

Lawrey/Noonan

Carried

2. Interests

There were no updates to the Interests Register, and no interests with agenda items were declared.

3. Confirmation of Order of Business

The Chairperson advised that a late item for the public excluded part of the meeting, relating to the joint regional landfill proposal, had been received. He said that a procedural resolution was required in order for this matter to be considered at the meeting.

Resolved

THAT the public excluded item regarding Regional Landfill Proposal - Update be considered at this meeting as a major item not on the agenda, pursuant to Section 46A(7)(a) of the Local Government Official Information and Meetings Act 1987, to enable the Works and Infrastructure Committee to be updated on the matter in a timely fashion.

Acland/Barker

Carried

The Chairperson added that Lindsay McKenzie, Chief Executive of Tasman District Council, would attend the public excluded part of the meeting for the late item relating to the joint regional landfill proposal. He said that a further procedural resolution was required in order for him to attend this item in the public excluded part of the meeting.

Resolved

THAT, in accordance with section 48(5) of the Local Government Official Information and Meetings Act 1987, Lindsay McKenzie remain after the public has been excluded, for the late item on the Public Excluded agenda (Regional Landfill Proposal - Update), as he has knowledge that will assist the Council;

AND THAT, in accordance with section 48(6) of the Local Government Official Information and Meetings Act 1987, the knowledge that Lindsay McKenzie possesses relates to negotiations between Nelson City Council and Tasman District Council relating to the Regional Landfill Proposal, which is relevant to the decision before the Committee.

Barker/Lawrey

Carried

4. Public Forum

There were no public forum presentations.

5. Confirmation of Minutes – 12 June 2014

Document number A1205282, agenda pages 8-16 refer.

Attendance: Her Worship the Mayor joined the meeting at 9.05am.

Resolved

THAT the minutes of a meeting of the Nelson City Council – Works and Infrastructure Committee, held on 12 June 2014, be confirmed as a true and correct record.

Noonan/Lawrey

Carried

**6. Status Report – Works and Infrastructure
24 July 2014**

Document number A1150321, agenda page 17 refers.

In response to a question, Group Manager Infrastructure, Alec Louverdis, advised that work on the Auckland Point Pedestrian Crossing Safety Improvements had not yet started, as the financial year had just commenced, but was programmed to occur in the near future. He confirmed that work would proceed on the basis of the June 2014 Works and Infrastructure Committee decision, approving reconfiguration of the zebra crossing to one lane in each direction.

Resolved

THAT the Status Report – Works and Infrastructure 24 July 2014 (A1150321) be received.

Her Worship the Mayor/Lawrey

Carried

7. Chairperson's Report

The Chairperson spoke about the Auckland Point Pedestrian Crossing Safety Improvements. He noted his concern with this project, the design of which he suggested may lead to delays for emergency services attending to incidents.

During discussion, it was noted that emergency services had been consulted with in the preparation of the report leading to the June 2014 Works and Infrastructure Committee decision and had either not responded or had provided positive feedback. It was further noted that the width of the road would not be physically changing, but would change as per the decision through road markings.

Resolved

THAT the Chairperson's Report be received.

Barker/Noonan

Carried

Works and Infrastructure Committee
24 July 2014

BUILDINGS

8. Council Owned Earthquake Prone Buildings – Earthquake Assessment Update

Document number A1206206, agenda pages 18-29 refer.

Group Manager Infrastructure, Alec Louverdis, presented the report. He said that the report provided a mid-point review of detailed assessments undertaken to date of buildings with initial assessments less than 34% of the National Building Standards (NBS), and that some initial assessments originally below 34% NBS had proved to be greater than 34% NBS once detailed assessments had been completed.

In response to questions, Mr Louverdis clarified the work anticipated or undertaken on the Energy Centre at Founders Park, and other Council-owned buildings such as Duncan House, the old Trafalgar Grandstand, Broadgreen House, Melrose House, and the Hunter Furniture Building. He clarified that estimated costs contained a contingency amount consistent with the industry standard for building works, and would be refined in each case following detailed design work.

Attendance: Councillor Acland left the meeting at 9.30am.

There was a discussion about the priority in which buildings were being assessed. In response to questions, Mr Louverdis explained that the priority for undertaking assessments of Council-owned buildings had been approved by Council in August 2013, and that assessments of several Council-owned buildings had commenced already this financial year.

There was a further discussion regarding the proposed review of Council's property assets, and how the information relating to earthquake prone buildings would feed into this process. In response to questions, Mr Louverdis clarified that information relating to NBS percentages was one of many items that would feed into the overall property asset review. He added that the property asset review would also include various other elements for Council to consider, and especially for buildings rated less than 34% NBS, may influence whether Council chose to strengthen, sell, or demolish the building.

Mr Louverdis explained the intention that detailed assessments of buildings with initial assessments less than 34% NBS would be completed prior to Council providing direction for appropriate courses of action for each building. However, he said, when detailed assessments provided notification of critical structural weaknesses or elevated risks to health and safety of users, such as risks arising from unreinforced masonry, and depending on the costs associated with undertaking repair work, it was appropriate to undertake repair work immediately to remove the risks from building users.

Councillors discussed the proposed works regarding the Energy Centre at Founders Heritage Park. In response to questions, Mr Louverdis noted that the critical structural weakness in the Energy Centre needed to be addressed with urgency, and that the building should be closed immediately until remedial works were undertaken. He said that officers were working with groups that had events booked into the Energy Centre to arrange alternative venues. He added that, once the building was strengthened to 34% NBS, it could be used again for events and any further work to strengthen the building to 67% NBS could be scheduled around any further bookings.

Councillor Davy, seconded by Councillor Lawrey moved

THAT the report Council Owned Earthquake Prone Buildings - Earthquake Assessment Update A1206206 and its attachments (A573820, A573853 and A573921) be received;

AND THAT it be noted that work will continue in 2014/15 to complete all detailed seismic assessments for those buildings with Initial Seismic Assessments (ISAs) less than 34% New Building Standard (NBS);

AND THAT it be noted that a further report will be presented once all detailed assessments and costs of strengthening works for all Council owned buildings (with ISA's less than 34% NBS) have been completed, with the emphasis on a standardised approach on how to proceed with all Council building assets going forward;

AND THAT it be noted that strengthening works are underway on key building assets;

AND THAT the Committee confirm that the Energy Centre be closed until remedial works to 34% NBS has been undertaken;

AND THAT it be noted that seismic strengthening works are underway at Founders Energy Centre to allow re-opening of the Centre staged as follows:

- Stage 1 – Strengthening to 34%NBS to address critical structural weaknesses by October 2014 to accommodate the Arts Festival at an estimated cost of \$90,000;*
- Stage 2 – Strengthening to 67%NBS to follow, with completion this financial year, at an additional estimated cost of \$60,000.*

AND THAT it be noted that seismic strengthening works are underway at Founders Bakery to an estimated total cost of \$45,000;

AND THAT the above strengthening works be funded from provision in the current 2014/15 financial year.

Her Worship the Mayor, seconded by Councillor Noonan moved an amendment

THAT the report Council Owned Earthquake Prone Buildings - Earthquake Assessment Update A1206206 and its attachments (A573820, A573853 and A573921) be received;

AND THAT it be noted that work will continue in 2014/15 to complete all detailed seismic assessments for those buildings with Initial Seismic Assessments (ISAs) less than 34% New Building Standard (NBS);

AND THAT it be noted that a further reports will be presented as detailed assessments and costs of strengthening works for Council owned buildings (with ISA's less than 34% NBS) have been completed;

AND THAT the Committee confirm that the Energy Centre be closed until remedial works to 34% NBS has been undertaken;

AND THAT it be noted that seismic strengthening works are underway at Founders Energy Centre to allow re-opening of the Centre staged as follows:

- Stage 1 – Strengthening to 34%NBS to address critical structural weaknesses by October 2014 to accommodate the Arts Festival at an estimated cost of \$90,000;
- Stage 2 – Strengthening to 67%NBS to follow, at an additional estimated cost of \$60,000.

AND THAT it be noted that seismic strengthening works are underway at Founders Bakery to an estimated total cost of \$45,000;

AND THAT the above strengthening works be funded from provision in the current 2014/15 financial year.

There was a discussion regarding whether the Energy Centre should be strengthened to 67% NBS, and if so, in what timeframe this work should be completed.

In response to a question, the Chief Executive reminded the committee that undertaking work to address the critical structural weakness would not necessarily discharge Council's health and safety obligations, which required Council to take all reasonable and practical steps to address the risks to users posed by the building. She said that, ideally, the Energy Centre should be strengthened to 67% NBS immediately, but that this would cause significant disruption with regards to the availability of venues in Nelson. She encouraged the committee to consider specifying a timeframe within which work to achieve 67% NBS would be achieved.

Attendance: Councillor Acland returned to the meeting at 10.28am.

The amendment was put and carried, and became the substantive motion.

Resolved

THAT the report Council Owned Earthquake Prone Buildings - Earthquake Assessment Update A1206206 and its attachments (A573820, A573853 and A573921) be received;

AND THAT it be noted that work will continue in 2014/15 to complete all detailed seismic assessments for those buildings with Initial Seismic Assessments (ISAs) less than 34% New Building Standard (NBS);

AND THAT it be noted that further reports will be presented as detailed assessments and costs of strengthening works for Council owned buildings (with ISA's less than 34% NBS) have been completed;

AND THAT the Committee confirm that the Energy Centre be closed until remedial works to 34% NBS has been undertaken;

AND THAT it be noted that seismic strengthening works are underway at Founders Energy Centre to allow re-opening of the Centre staged as follows:

- **Stage 1 – Strengthening to 34%NBS to address critical structural weaknesses by October 2014 to accommodate the Arts Festival at an estimated cost of \$90,000;**
- **Stage 2 – Strengthening to 67%NBS to follow, at an additional estimated cost of \$60,000.**

AND THAT it be noted that seismic strengthening works are underway at Founders Bakery to an estimated total cost of \$45,000;

AND THAT the above strengthening works be funded from provision in the current 2014/15 financial year.

Davy/Lawrey

Carried

Attendance: The meeting adjourned for morning tea from 10.33am to 10.49am.

TRANSPORT AND ROADING

9. Proposed Submission on the Draft Government Policy Statement on Land Transport 2015/16 – 2024/25

Document number A1217533, agenda pages 30-79 refer.

Senior Asset Engineer Transport and Roading, Rhys Palmer, joined the meeting and presented the report. He explained that the draft Government Policy Statement (GPS) set out central Government's priorities with respect to transport investment.

There was a discussion regarding the content of the draft GPS. In response to questions, Mr Palmer explained that whether increased intensification led to greater or reduced demands on roads depended on a variety of factors. He said that active transport investment levels in the draft GPS were higher than those in the 2012 GPS, but that nationally the allocated spend for active transport in the 2012 GPS had not been met.

There was discussion regarding freight transport forecasts and the importance of freight movement to the Nelson region. In response to questions, Mr Palmer noted that freight tonnage was likely to increase, and for the Nelson region this was likely to result in greater numbers of freight vehicles.

There was a further discussion regarding public transport, during which it was noted that fare box recovery in Nelson was much higher than in

other regions. A suggestion was made that NZTA should provide a greater contribution towards public transport in Nelson, in order to reduce the cost of fares.

Following discussion, the committee agreed that the following amendments be made to the draft submission:

- Add to sentence 1 of paragraph 1 *“and supports on-going investment in existing and new State Highways”*;
- Remove from paragraph 2 *“but are likely to be less of a national priority than those posed by the main centres”*;
- In paragraph 5 substituting the words *“very high fare box recovery”* instead of *“excellent fare box recovery”*;
- Include an additional paragraph 6 *“Council support’s the government’s increased funding for active modes of transport”*

Resolved

THAT the report Proposed Submission on the Draft Government Policy Statement on Land Transport 2015/16-2024/25 (A1217533), and its attachments (A1217420 and A1219303) be received;

AND THAT a submission be made;

AND THAT any minor amendments to the submission (A1217420) be delegated to the Chair and Deputy Chair of the Works and Infrastructure Committee;

AND THAT the amended submission be forwarded to the Minister for Transport.

Her Worship the Mayor/Barker

Carried

10. Nbus Electronic Ticketing System

Document number A1216077, agenda pages 80-85 refer.

Manager Operations, Shane Davies, joined the meeting and presented the report. In response to questions, he clarified that the upgrade should allow for software upgrades to be easily incorporated, although it was unclear at this stage of the project whether the proposed system would be compatible with other systems throughout the country.

In response to further questions, Mr Davies explained the likely levels of NZTA subsidies for the project.

Resolved

THAT the report Nbus Electronic Ticketing System (A1216077) be received;

AND THAT the request for funding be approved to secure Nelson City Council's involvement in the joint procurement proposal, for the 2014/15 financial year, from existing budgets;

AND THAT the future funding required for the 2015/16 and 2016/17 financial years be included in the Long Term Plan.

Her Worship the Mayor/Davy

Carried

11. Trial Closure of Beatson Road

Document number A1212415, agenda pages 86-90 refer.

Manager Operations, Shane Davies, presented the report. In response to a question, Mr Davies explained the perceived issue that the use of Beatson Road created delays on Waimea Road, and noted that a trial closure should identify whether the issue existed.

There was a discussion regarding whether the trial closure of Beatson Road was a priority for Council at this time.

Following discussion, Her Worship the Mayor, seconded by Councillor Acland, moved a motion

THAT the report Trial Closure of Beatson Road (A1212415) and its attachment (A1213688) be received;

AND THAT the trial closure of Beatson Road not proceed at this time.

The motion was put and lost.

12. Exclusion of the Public

Resolved

THAT the public be excluded from the following parts of the proceedings of this meeting.

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter and the specific grounds under section 48(1) of the Local Government Official

Information and Meetings Act 1987 for the passing of this resolution are as follows:

Item	General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Particular interests protected (where applicable)
1	<p>Regional Landfill Proposal - Update</p> <p>This report contains information relating to negotiations with Tasman District Council regarding the proposed joint regional landfill, and includes a recommendation that all relevant non-commercial information be released to the public.</p>	<p>Section 48(1)(a)</p> <p>The public conduct of this matter would be likely to result in disclosure of information for which good reason exists under section 7</p>	<p>The withholding of the information is necessary:</p> <ul style="list-style-type: none"> • Section 7(2)(h) To carry out commercial activities • Section 7(2)(i) To carry out negotiations
2	<p>Works and Infrastructure Committee Minutes – Public Excluded – 12 June 2014</p> <p>These minutes confirm the minutes of 1 May 2014 and also contain information regarding negotiations with respect to the disposal of property in Washington Valley.</p>	<p>Section 48(1)(a)</p> <p>The public conduct of this matter would be likely to result in disclosure of information for which good reason exists under section 7</p>	<p>The withholding of the information is necessary:</p> <ul style="list-style-type: none"> • Section 7(2)(i) To carry out negotiations
3	<p>Public Excluded Status Report – Works and Infrastructure 24 July 2014</p> <p>This report contains information regarding Washington Valley Property Disposal.</p>	<p>Section 48(1)(a)</p> <p>The public conduct of this matter would be likely to result in disclosure of information for which good reason exists under section 7</p>	<p>The withholding of the information is necessary:</p> <ul style="list-style-type: none"> • Section 7(2)(i) To carry out negotiations

Davy/Acland

Carried

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The meeting went into public excluded session at 11.55am and resumed in public session at 2.15pm.

13. Re-admittance of the Public

Resolved

THAT the public be re-admitted to the meeting.

Davy/Her Worship the Mayor

Carried

14. Regional Landfill Proposal – Update

Document number A1217165, late item refers

Councillors discussed the draft Statement of Proposal for the regional landfill proposal.

The committee considered the document page by page, and the following changes were agreed:

- Page 1; deletion of the second sentence of the footnote;
- Paragraph 2.5; substitute the word *“published”* instead of *“applicable”*
- Paragraph 2.9; delete the word *“Any”*
- Add an additional paragraph 2.12; *“This proposal does not presuppose who will fund the next landfill. However, Deloitte’s modelling showed whether it was jointly funded, Nelson City or Tasman District Council funded, in all scenarios, the joint landfill proposal was beneficial financially for Nelson City Council (refer Deloitte report).*
- Table within section 4; remove all headings from the left-hand column aside from *“benefits and costs”*
- Table within section 4, second row; replace wording in left box with *“Operating costs reduce to the two councils to allow surpluses to be returned”* and wording in the right box with *“Based on current projections, charges may need to increase to cover costs”*
- Table within section 4, third row; replace wording in right box with *“no change”*
- Table within section 4, fourth row; replace wording in left box with *“Realise the economic value of the York Valley landfill by filling it within the current consent timeframe”* and wording within

left box with *"The ability to realise the economic value of the York Valley landfill within the current consent timeframe is uncertain"*

- Paragraph 4.7; re-word to read *"The next generation landfill will be the subject of a comprehensive study, in the next decade"*.

The committee indicated that, due to the importance of the matter, it was preferable to refer the hearing of submissions, deliberations and decision-making on this matter to full Council.

The committee further emphasised the importance of ensuring that the benefits of the proposal to Nelson City Council, as set out in the Deloitte report, were clearly communicated to the public in a manner that could be easily understood.

Resolved

THAT a Special Consultative Procedure commences;

AND THAT the Summary of Proposal (A1217165), Public Notice Statement of Proposal (A1217167) and Special Consultative Procedure (A1216078) for a Regional Landfill be approved subject to any amendments agreed to by the Mayor, the Chair of the Works and Infrastructure Committee and the Chief Executive;

AND THAT the Works and Infrastructure Committee refer the hearing of submissions, deliberations and decision-making on the matter to full Council;

AND THAT the proposal be released for public consultation in accordance with section 83 of the Local Government Act 2002 on 25 July 2014 or as soon as practicable;

AND THAT the submission period for the Regional Landfill Proposal closes on 25 August 2014 (or one month following the actual public notification date) in accordance with section 83 of the Local Government Act 2002.

Davy/Skinner

Carried

15. Exclusion of the Public

The Chairperson explained that items two and three of the public excluded agenda (public excluded minutes of 12 June 2014, and Status Report) had not been considered during the previous public excluded

session, and accordingly the meeting would move back into public excluded session to consider these items.

Resolved

THAT the public be excluded from the following parts of the proceedings of this meeting.

The general subject of each matter to be considered while the public is excluded, the reason for passing this resolution in relation to each matter and the specific grounds under section 48(1) of the Local Government Official Information and Meetings Act 1987 for the passing of this resolution are as follows:

Item	General subject of each matter to be considered	Reason for passing this resolution in relation to each matter	Particular interests protected (where applicable)
1	<p>Works and Infrastructure Committee Minutes – Public Excluded – 12 June 2014</p> <p>These minutes confirm the minutes of 1 May 2014 and also contain information regarding negotiations with respect to the disposal of property in Washington Valley.</p>	<p>Section 48(1)(a)</p> <p>The public conduct of this matter would be likely to result in disclosure of information for which good reason exists under section 7</p>	<p>The withholding of the information is necessary:</p> <ul style="list-style-type: none"> • Section 7(2)(i) To carry out negotiations
2	<p>Public Excluded Status Report – Works and Infrastructure 24 July 2014</p> <p>This report contains information regarding Washington Valley Property Disposal.</p>	<p>Section 48(1)(a)</p> <p>The public conduct of this matter would be likely to result in disclosure of information for which good reason exists under section 7</p>	<p>The withholding of the information is necessary:</p> <ul style="list-style-type: none"> • Section 7(2)(i) To carry out negotiations

Davy/Barker

Carried

The meeting went into public excluded session at 2.52pm and resumed in public session at 2.54pm.

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16. Re-admittance of the Public

Resolved

THAT the public be re-admitted to the meeting.

Barker/Lawrey

Carried

There being no further business the meeting ended at 2.55pm.

Confirmed as a correct record of proceedings:

_____ Chairperson _____ Date