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## **RUTHERFORD AND TRAFALGAR PARKS RESERVES MANAGEMENT PLAN**

RAD 905960

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# **1. Introduction**

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## **1.1. Purpose of This Plan**

This management plan is a working document, which sets out the objectives and policies for managing Rutherford and Trafalgar Parks, and how these will be achieved. It is a reference point for consistent everyday management and future planning by the administering body. It is also a public statement that explains the governing principles and reasons for decisions to interested parties.

While the management plan provides the overall direction for ongoing management, there is a need for more detailed development planning for facilities in the Parks and the associated budgets.

The management plan is also a reference source for relevant background information about the Parks. It will be reviewed informally on an ongoing basis, taking account of changing circumstances and increased knowledge, with a full formal review taking place within 10 years of the plan being adopted.

## **1.2. Plan Evolution**

A number of draft management plans have been prepared over the last twenty years to try and set the strategic direction for the two Parks. The issue has proved difficult to resolve due to a number of factors, including the inclusion of the proposed Millennium Centre (later to be called the Nelson Performing Arts Centre, and then the Performing Arts and Conference Centre, PACC), the proposed creation of a tennis complex and the subsequent development of sporting facilities in Saxton Field. An options paper produced in 2005 consulted on options for the Parks with a focus on where the PACC should be sited. The community consultation that was carried out at that time identified a number of issues that have been considered in this plan. Further workshops in January 2010 provided additional opportunities for the vision for the Parks to be developed.

The draft plan was prepared and released for public submission in May 2010. Twenty-two written submissions were received, sixteen of which were presented at a public hearing of submissions on 20 July 2010.

This management plan was approved by Council on 12 August 2010 and did not require the approval of the Minister of Conservation.

Some preliminary work has been carried out on the Rutherford and Trafalgar Parks Development Plan. This will be further developed as part of the implementation of this Plan and will translate the vision for the Parks into a practical design, consistent with the policies in this management plan. It will guide development to ensure a coherent design approach is taken that is integrated with plans covering the surrounding areas.

### **1.3. Reserves Covered by this Plan**

This plan relates to two main pieces of Park land, namely Rutherford Park, and Trafalgar Park. Trafalgar Park also includes the area known as Kinzett Terrace, which was formerly connected to the main Park, but became detached when State Highway 6 was constructed. Not all of the land covered is gazetted as a reserve according to the Reserves Act (1977). However, Council recognises that the best management outcomes for the three areas will be achieved if they are considered as one management unit.

### **1.4. Management Plan Format**

This management plan sets out the objectives and policies for the management of Rutherford and Trafalgar Parks. The management plan is divided into the following sections:

#### ***Section 1: Introduction***

This section briefly introduces the purpose of the plan and the steps that have led to its development.

#### ***Section 2: Background and description of the reserves***

This describes the Parks and their uses, including physical and natural features, recreational uses and their history.

### ***Section 3: Vision and goals***

The vision states the overarching purpose of the management plan. The goals are the principles that guide the management of Rutherford and Trafalgar Parks.

### ***Section 4: General objectives and policies***

The general objectives and policies address issues that are common to both Parks. The policies determine how the objective will be met.

### ***Section 5: Specific objectives and policies for each Park***

Site specific management issues for each of the three Park areas are addressed in this section.

## 2. Background and description of the Parks

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### 2.1. History of the Parks

Rutherford and Trafalgar Parks have been used for recreational purposes since the late 19<sup>th</sup> Century. Trafalgar Park Stadium was developed in the 1950's and work began in 2009 on significant improvements in preparation for the hosting of two Rugby World Cup 2011 matches. The Trafalgar Centre was built in the 1970's, and extended in 2008. A further (North end) extension is proposed to take place in 2013/14.

Kinzett Terrace is part of Trafalgar Park. It was separated from the main Park when State Highway 6 was constructed in 1987. Despite this separation, it still is a significant piece of parkland as it provides a link between the City and the Haven.

More detailed history of the Parks can be found in Appendix One.

### 2.2. Location and Legal Descriptions

**Rutherford Park** is located to the Northwest of Nelson's Central Business District. It is composed of a number of different parcels of land, with different classifications. It is bounded by Saltwater Creek (to the West), Queen Elizabeth II Drive (North), the Maitai River and Paru Paru Road (East) and Halifax Street (South). The South-eastern corner is in private ownership.

**Trafalgar Park** sits on the East bank of the Maitai River, opposite Rutherford Park. It is bounded by Queen Elizabeth II Drive (North), Trafalgar Street (East), Hathaway Court (South) and the Maitai River (West).

**Kinzett Terrace** sits to the North of Trafalgar Park. It is bounded on three sides by the Maitai River (West) and the Haven (North and East). Queen Elizabeth II Drive forms its Southern boundary.



The Parks consist of a number of different parcels of land, with differing legal status.

**Rutherford Park** is held by the Mayor, Councillors and Citizens of the City of Nelson in eight titles. (Letters in square brackets refer to identifying labels on Figure 2)

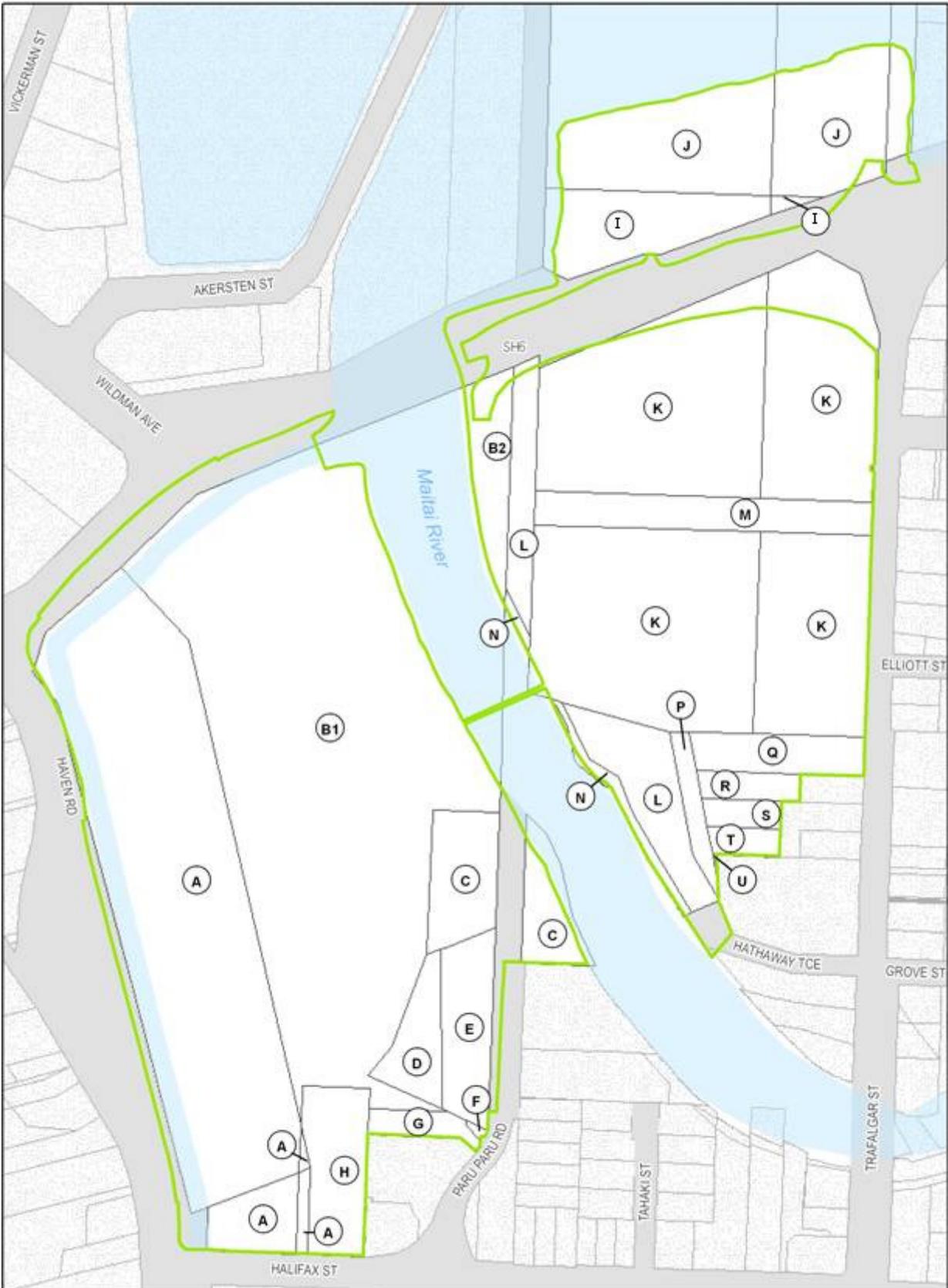
- [A] Certificate of Title NL58/220 (2.9173 ha.) being section 1126 and part section 1178, City of Nelson. Acquired from the Crown in 1928 for no particular purpose, previously held as Railway Land pursuant to the Public Works Act 1908.
- [B1] Part of Certificate of Title NL177443 (5.1639 ha.) being part of Lot 3 DP 18375. Originally part of a larger area of land vested in the City of Nelson in 1892 pursuant to the Nelson Foreshore Reserve Act 1889 for reclamation purposes as an endowment for the benefit of the City of Nelson.
- [C] Certificate of Title NL64/13 (0.5364 ha.) being Sections 1168 and 1169 City of Nelson. Held as a municipal endowment pursuant to Section 59 of the Reserves and Other Lands Disposal & Public Bodies Empowering Act of 1913.

- [D] Certificate of Title NL41/250 (0.2125 ha.) being part section 148 (M.R.) City of Nelson. Held for the purposes of reclamation by Gazette Notice 1916 p.2296. Subject to a claim to the Waitangi Tribunal by iwi.
- [E] Certificate of Title NL12A/820 (0.3280 ha.) being part section 148 (M.R.) City of Nelson, shown on DP 1473. Held as pleasure grounds pursuant to the Public Works Act 1928, since 1964 by Gazette Notice 1964 p.1034. Subject to a claim to the Waitangi Tribunal by iwi.
- [F] Certificate of Title NL 12A/785 (0.0070 ha.) being Lot 3 DP 18015. Held as a local purpose reserve for sewage pumping purposes. Originally part of a larger area of land vested in the City of Nelson in 1892 pursuant to the Nelson Foreshore Reserve Act 1889 for reclamation purposes as an endowment for the benefit of the City of Nelson.
- [G] Certificate of Title NL13A/82 (0.0956 ha.) being Lot 1 DP 19610. Originally part of a larger area of land vested in the City of Nelson in 1892 pursuant to the Nelson Foreshore Reserve Act 1889 for reclamation purposes as an endowment for the benefit of the City of Nelson.
- [H] Certificate of Title NL72/236 (0.4046 ha.) being part sections 1126, 1178 and 1167, City of Nelson, shown on DP 2207. Originally part of a larger area of land vested in the City of Nelson in 1892 pursuant to the Nelson Foreshore Reserve Act 1889, as an endowment for the benefit of the City of Nelson.

**Kinzett Terrace** is held by the Mayor, Councillors and Citizens of the City of Nelson in 2 titles.

- [I] Certificate of Title NL9/215 being Part Sections 11 and 12, Block H, Wakatu District. Released from the provisions of the 1891 Trafalgar Park Purchasing Act by the 1985 Nelson City Council (Trafalgar Park) Empowering Act, which freed land for the re-alignment of State Highway 6. These part sections were surplus to requirements and are now held as freehold land, with no particular purpose.

[J] Certificate of Title NL9C/576 being Part Sections 13 and 14, Block H, District of Wakatu. Bought by Council in 1928 for £50 (\$100), no particular purpose mentioned in the transfer document.



The map is approximate only and must not be used to determine the location or size of items shown, or to identify legal boundaries. To the extent permitted by law, the Nelson City Council, its employees, agents and contractors will not be liable for any errors, omissions or loss suffered as a result of the data or plan, and no warranty of any kind is given as to the accuracy or completeness of the information represented by the GIS data. This publication is copyright reserved by Nelson City Council. All rights reserved. 2010. Original map size A4.

**Figure 2 : Legal Descriptions**



- Legend**
- A Please refer to text for legal description
  - Park Boundaries

0 25 50 75 100 m

N  
▲  
April 2010

**Trafalgar Park** is held by the Mayor, Councillors and Citizens of the City of Nelson in 10 titles.

- [B2] Part of Certificate of Title NL177443 (0.7263 ha.) being part of Lot 3 DP 18375. Originally part of a larger area of land vested in the City of Nelson in 1892 pursuant to the Nelson Foreshore Reserve Act 1889 for reclamation purposes as an endowment for the benefit of the City of Nelson.
- [K] Certificate of Title NL9/215 (5.1789 ha.) being Section 242A City of Nelson, Section 10 and Part Sections 11 and 12 Block H, Wakatu District. Subject to the 1891 Trafalgar Park Purchasing Act, Section 4, which states:
 

*'... shall be held by it [Nelson City Council] upon trust to use for ever for such purposes of athletic sports and other recreation as to it from time to time may seem proper and convenient.'*
- [L] Sections 1 and 2 SO 15617 in Certificate of Title NL13C/672 (0.6142 ha.). Previously was legal road, stopped in 2000. Now held as a recreation reserve by Gazette Notices 2000 p.2289 and 2000 p.4265
- [M] Certificate of Title NL33/238 (0.4046 ha.) being section 1162 City of Nelson, since 1910. Freehold. Previously was legal road, stopped in 1910.
- [N] Sections 4 and 5 SO 15617 in Certificate of Title NL 13C/673 (0.1073 ha.). Previously legal road, stopped in 2000. Now held as local purpose (esplanade) reserve by Gazette Notices 2000 p.2289 and 2000 p.4265
- [P] Certificate of Title NL24/185 (0.0885 ha.) being part section 239A City of Nelson, held as a sports ground pursuant to the Public Works Act 1928. Acquisition by Gazette Notice 1950 p.1780.
- [Q] Certificate of Title NL22/128 (0.2326 ha.) being Lot 7 DP 93. Held as sports ground subject to Public Works Act 1928. Gazette Notice 1947, p.158.
- [R] Certificate of Title NL11C/1243 (0.1006 ha.) being Lot 1 DP 17772. Recreation Reserve. Acquired by Nelson City Council in 1947.
- [S] Certificate of Title NL107/60 (0.0763 ha.) being part section 239A City of Nelson shown on DP 4134. Acquired in 1950. Freehold.

- [T] Certificate of Title NL24/138 (0.0690 ha.) being part section 239A City of Nelson shown as DP 4208 (also known as Part Lot 4 DP 93). Held as a sports ground pursuant to the Public Works Act 1928, by Gazette Notice 1950 p.1019.
- [U] No Certificate of Title (0.0025 ha.) being part section 239A City of Nelson, being part Lot 3 DP 93. Held as sports ground pursuant to the Public Works Act 1928, by Gazette Notice 1959 p.1916.

Of the above, the following four lots are classified as Reserve under the Reserves Act (1977):

Map identifier	Lot number	Classification
[F]	Lot 3 DP 18015	Local purpose reserve (sewage pumping)
[L]	Sections 1 and 2 SO 15617	Recreation reserve
[N]	Sections 4 and 5 SO 15617	Local purpose reserve (esplanade)
[R]	Lot 1 DP 17772	Recreation reserve

## 2.3. Statutory Framework and Other Obligations

### 2.3.1. Reserves Act 1977

Land gazetted under the Reserves Act (the Act) is given long term protection under the legislation specifically focused on the provision of public reserve land. This provides an extra level of protection over and above the Nelson Resource Management Plan (NRMP, see below), which remains in place.

One of the principal benefits of Reserves Act status is that in most cases a management plan is required and this gives much more detailed and site specific guidance than the NRMP. All Reserves gazetted under the Act (except Local Purpose Reserves and Government Purpose Reserves) are required to have a management plan (prescribed in the Act).

Section 17 of the Act specifies that Recreation Reserves are for the purpose of providing areas for recreation and sporting activities and the physical welfare and enjoyment of the public, and for the protection of the natural environment

and beauty of the countryside, with emphasis on the retention of open spaces and on outdoor recreational activities, including recreational tracks in the countryside.

Recreation Reserves are to be managed so that the public shall have freedom of entry and access to the reserve, and where scenic, historic, archaeological, biological, geological, or other scientific features or indigenous flora or fauna or wildlife are present on the reserve, those features or that flora or fauna or wildlife shall be managed and protected to the extent compatible with the principal or primary purpose of the reserve.

Local purpose reserves are those classified "*for the purpose of providing and retaining areas for such local purpose or purposes as are specified*" (section 23, Reserves Act 1977). The primary objectives of management are determined by the defined purpose (e.g. water conservation). The local purpose classification allows Council to restrict public access. It also requires that Council, while having regard to the primary purpose for which the reserve has been classified, administers the reserve to: protect other (scenic, historic, archaeological, biological or natural) features; enable public access; and, maintain its value as a soil, water and forest conservation area.

Those qualities of the reserve which contribute to the pleasantness, harmony, and cohesion of the natural environment and to the better use and enjoyment of the reserve shall be conserved. To the extent compatible with the principal or primary purpose of the reserve, its value as a soil, water, and forest conservation area shall be maintained.

### 2.3.2. Resource Management Act 1991

#### ***Nelson Regional Policy Statement***

This document sets out objectives, policies and methods for Treaty of Waitangi, development and hazards, natural and amenity values, the coast, water, soils, discharges to air, energy, waste management, infrastructure and resource management. The activities of Council must be in accordance with the Nelson Regional Policy Statement.

### ***Nelson Resource Management Plan (NRMP)***

The NRMP has been prepared to assist Nelson City Council to carry out its functions under the Resource Management Act 1991. The purpose of the Resource Management Act is to promote the sustainable management of natural and physical resources. Under this Act, Nelson City Council has the functions of both a regional council and a territorial authority, so the Nelson Resource Management Plan is a combined district and regional plan.

Trafalgar Park, Rutherford Park and Kinzett Terrace are zoned 'Open Space Recreation' in the NRMP. This zoning is intended for recreation activities and for the protection of important or natural landscape features. Kinzett Terrace is the only area zoned Open Space in the NRMP that adjoins the Nelson Haven. The three areas are classified as 'Regional Reserves' along with Saxton Field, where the following activities and structures are permitted, subject to compliance with the Open Space and Recreation Zone Rule Table:

- Service buildings
- Aerials
- Informal recreation activities
- Play equipment
- Performance
- Civil Defence
- Conferences and conventions
- Regional, national and international sporting and other events and tournaments
- Festivals, displays, bazaars, fairs, galas, exhibitions, ceremonies and outdoor sales of programmes, refreshments and souvenirs
- Any activity listed in any management plan approved for the land under the Reserves Act
- Temporary structures for the purposes of military training
- Living quarters for a resident custodian.

Any activity that is not a permitted activity in the schedule is a non-complying activity and requires a resource consent from the Council.

#### 2.3.3. Local Government Act

##### ***Local Government Act 2002***

The purpose of the Local Government Act 2002 is to provide for democratic and effective local government that recognises the diversity of New Zealand communities. To that end the purpose of the Act (section 3) is to:

- state the purpose of local government;

- provide a framework and powers for local authorities to decide which activities they undertake and the manner in which they will undertake them;
- promote the accountability of local authorities to their communities;
- provide for local authorities to play a broad role in promoting the social, economic, environmental, and cultural well-being of their communities, taking a sustainable development approach.

The Local Government Act provides the framework for the way Council manages the resources that it administers. This management plan provides a mechanism for Council to help fulfil its obligations under the Local Government Act.

### **Local Government Act Bylaws**

Council may make bylaws under sections 145, 146 and 149 of the Local Government Act 2002.

Bylaws assist Council to manage activities so that reserves or other land can be used for their intended purpose without users being subject to hazard, nuisance or activities that may adversely affect their health, safety or wellbeing. Section 155 of the Local Government Act requires that a local authority must, before commencing the process for making a bylaw, determine whether a bylaw is the most appropriate way of addressing the perceived problem.

Nelson City Council Reserves Bylaw 211 Reserves includes the following definition of a reserve:

*Any land which is owned or under control of the Council and which is set aside for public enjoyment as a reserve, park, garden or open space.*

This bylaw allows Council to manage an area as a reserve even if it has not been declared a reserve under the Reserves Act 1977. The bylaw covers the following activities in reserves: motor vehicle use, golf, public access, gates and sleeping in reserves.

Other Nelson City Council bylaws that are relevant to this management plan are:

- No. 206: Control of Drinking in Public Places

- No. 207: Parking and Vehicle Control
- No. 209: Control of Dogs
- No. 212: Stormwater
- No. 217: Water Supply.

#### 2.3.4. Heart of Nelson Strategy

The Strategy sets a framework for developing the City Centre and the area surrounding it over the coming decades. The vision of the strategy includes the following:

*The central city will be a vibrant, attractive place in which people can live, work and play, and in which businesses operate. It will reflect Nelson's identity as a sunny, creative, outdoors, seaside city in a unique setting, with a long history of Maori and then European settlement... The city will re-connect to the sea and the Maitai...*

The Strategy's objectives include a strong focus on connectivity and linkages, including:

- To enhance connections to the river and the coast, through the marina and to Tahunanui
- To facilitate easy access to the Central City by a variety of modes (motor vehicle, foot, cycle, public transport) so that use is equitable to all, and to continue the strong pedestrian focus within the City Centre
- To create a Central City that is easy to walk to and that is compact and easy to walk around.
- To ensure cycling into and through the Central City becomes easier, safer and more direct

The Strategy includes 104 initiatives to improve the central city. Design and other work to implement the first of these is already underway, and the necessary funding for all the strategy projects has been included in the Nelson Community Plan 2009-2019.

### 2.3.5. Non-statutory documents

#### ***Iwi Memorandum of Understanding***

This Memorandum of Understanding (MOU) establishes a clear understanding of the ongoing relationship of the Council and Tangata Whenua ō Whakatū (Tangata Whenua), through the identification of principles to guide that relationship. Practical solutions for implementing the MOU are set within the context of Te Tiriti ō Waitangi (The Treaty of Waitangi) and the relevant legislation, which gives functions, duties and powers to the Council.

In addition, the MOU reflects the common ground between the Council and Tangata Whenua, with both parties responsible for looking after ngā taonga tuku iho (the treasured resources) of Nelson for present and future generations.

A number of collective goals reflect the spirit of this MOU:

- To respect one another's customs, social expectations, beliefs and values;
- To enter into the relationship with openness and honesty, focusing on developing a better understanding of one another; and
- To come together with the common aim of taking care of Nelson City and its resources for present and future generations, as guardians of the rohe (area).

### 2.3.6. Other plans and policies

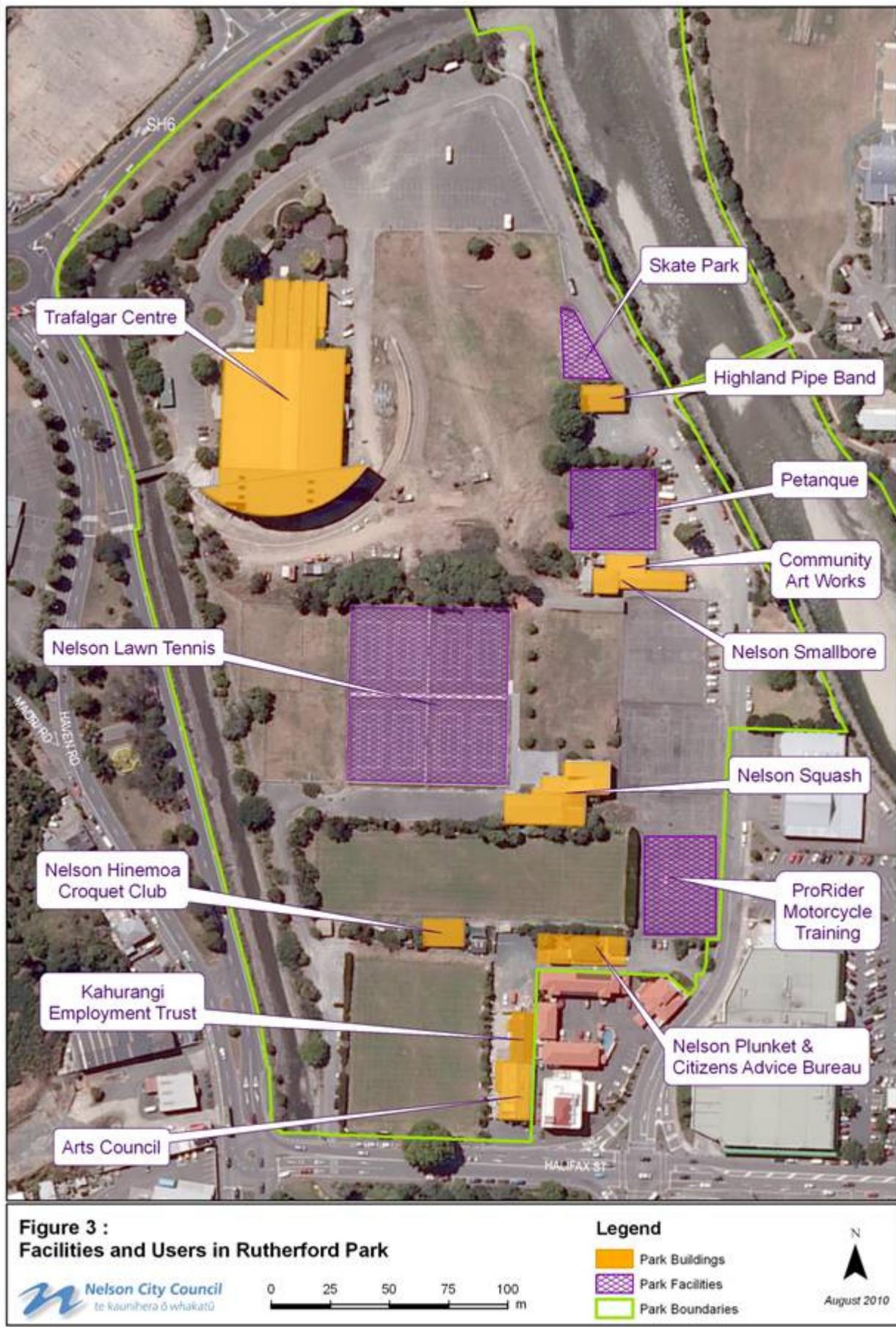
A brief description of other relevant plans and policies can be found in Appendix Two.

## 2.4. Current Uses and Leaseholders

**Rutherford Park** has the following (Figure 3):

Facility	Lease status*
<ul style="list-style-type: none"> <li>The Trafalgar Centre (events centre), used for a number of regular activities, e.g. basketball, gymnastics, badminton and other sports. Also used for social and special events, such as the annual Ecofest.</li> </ul>	Building owned by Council. Managed on its behalf by Spotless Services Ltd.
<ul style="list-style-type: none"> <li>Croquet: 9 lawns</li> </ul>	Hired out as a sports ground on seasonal basis to Nelson Hinemoa Croquet Club
<ul style="list-style-type: none"> <li>Croquet clubrooms</li> </ul>	Leased until 30/3/2019 to Nelson Hinemoa Croquet Club
<ul style="list-style-type: none"> <li>Small Bore Rifle Range and clubrooms</li> </ul>	Lease expired. Used by Nelson Small Bore Rifle Association
<ul style="list-style-type: none"> <li>Band room</li> </ul>	Lease expired. Used by City of Nelson Highland Pipe Band
<ul style="list-style-type: none"> <li>Asphalt multi use sports courts – formerly used for netball and tennis. Two tennis courts remain available for free use by general public.</li> </ul>	Short term licence (monthly, rolling) to Pro Rider Motorcycle training.
<ul style="list-style-type: none"> <li>8 Tennis Courts</li> </ul>	Lease expired. New lease has been drafted. Used by Nelson Lawn Tennis Club.
<ul style="list-style-type: none"> <li>6 squash courts and clubrooms</li> </ul>	Lease expired. Used by Nelson Squash Club.
<ul style="list-style-type: none"> <li>The Refinery Art Gallery (formerly Premier Tobacco Co. building)</li> </ul>	Building owned by Council. Leased until 31/3/2012 to Kahurangi Employment Trust and Arts Council Nelson.
<ul style="list-style-type: none"> <li>The Plunket Room (part of former fire service house)</li> </ul>	Building owned by Council. Leased until 31/3/2014 to Nelson Marlborough Plunket.
<ul style="list-style-type: none"> <li>The Citizens Advice Bureau (part of former fire service house)</li> </ul>	Building owned by Council. Leased until 31/3/2014 to CAB Nelson.
<ul style="list-style-type: none"> <li>Skate Park –used regularly by younger skaters</li> </ul>	None
<ul style="list-style-type: none"> <li>Former bowling green</li> </ul>	Allocated as a sports ground to Nelson Petanque Club.
<ul style="list-style-type: none"> <li>Former Bowling Clubrooms</li> </ul>	Lease expired. Used by Community Artworks.

\*unless otherwise indicated, lease status refers to occupation of the land rather than the building





**Trafalgar Park** has the following (Figure 4):

Facility	Lease status
<ul style="list-style-type: none"> <li>▪ Trafalgar Park – International Rugby venue, home ground of Tasman Makos. Also venue for other outdoor entertainment activities e.g. music events</li> </ul>	<ul style="list-style-type: none"> <li>▪ Owned and managed by Council. Hired out as a sports ground on seasonal basis, and for other compatible one-off events.</li> </ul>
<ul style="list-style-type: none"> <li>▪ Trafalgar Park Pavilion – supports activities at Trafalgar Park and also available to hire as a function suite</li> </ul>	<ul style="list-style-type: none"> <li>▪ Managed on behalf of Council by Spotless Services Ltd.</li> </ul>
<ul style="list-style-type: none"> <li>▪ Band room</li> </ul>	<ul style="list-style-type: none"> <li>▪ Lease expired. Used by Nelson City Brass Band.</li> </ul>
<ul style="list-style-type: none"> <li>▪ Nelson Bays Rugby Football Union (NBRFU) Offices</li> </ul>	<ul style="list-style-type: none"> <li>▪ Leased until 30/12/2022 to NBRFU.</li> </ul>
<ul style="list-style-type: none"> <li>▪ Rugby Clubrooms (1)</li> </ul>	<ul style="list-style-type: none"> <li>▪ Leased until 29/11/2022 to Nelson Rugby Football Club.</li> </ul>
<ul style="list-style-type: none"> <li>▪ Rugby Clubrooms (2)</li> </ul>	<ul style="list-style-type: none"> <li>▪ Lease expired. Currently used by Nelson Marist Rugby Football Club.</li> </ul>
<ul style="list-style-type: none"> <li>▪ Squash Facilities</li> </ul>	<ul style="list-style-type: none"> <li>▪ Lease expired. Currently used by Celtic Squash Club.</li> </ul>
<ul style="list-style-type: none"> <li>▪ Grounds maintenance sheds</li> </ul>	<ul style="list-style-type: none"> <li>▪ Used by NELMAC.</li> </ul>

**Kinzett Terrace** has the following (figure 4):

Facility	Lease status
Maitai Club building and bowling greens	Leased until 30/6/2014 to Maitai Club

In addition, the car park at Kinzett Terrace has been used over summer 2009/10 as a site where self contained campervans may overnight.

## 3. Visions and goals

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### 3.1. Vision

**One Park:** The three separate park areas will grow into one iconic, active urban space which attracts a diversity of people through its integrated landscape, its links with the Maitai River and the Haven, and through its well designed, multiple-use recreation facilities and areas.

Opportunities to expand the Park boundaries by incorporating neighbouring land should be considered where these would contribute towards the goals of this vision.

The cultural heritage values of the land and the river are recognised and acknowledged in future Park development.

Currently the three Park areas have separate identities. The unique features and roles of all three are recognised and will be developed in an integrated way to achieve the 'One Park' vision:

**Rutherford Park** will provide space for cultural and other events as well as open space for recreation. It will attract use because of its facilities for events, its high quality landscape, its links with the Maitai River and its active transport connections.

**Trafalgar Park** will continue to be developed as the premier spectator venue in the city. Its environs will be attractive, accessible, and well connected.

**Kinzett Terrace** becomes an integrated part of the wider Parks network and is recognised as an iconic location because it links the city with the sea and the river.

### 3.2. Goals

There are four goals that have been identified, the achievement of which will contribute to the delivery of the vision. These are:

**An accessible Park** – the Park areas should be accessible, visible and safe. People of all abilities should be able to move into and through the Park with ease.

**A connected Park** – the Park will be integrated with the wider active transport connections in the City. Landscape links and recreational access to the Maitai, the Haven and Saltwater Creek will be improved. Leaseholder activities will be linked to, and will enhance Park activities.

**A flexible Park** – the Park will develop in a way that meets the needs of current users of the Park without constraining future uses of the Park. Spaces will generally be suitable for multiple uses.

**An active Park** – Park development will focus on providing areas for people to engage in a range of activities, with a mix of community sports facilities and informal recreation spaces, and provision for cultural and other events.

Development of the Park based on these principles will transform the space from one which is underused and undervalued into one that is vibrant and a uniquely Nelson destination.

### **3.3. Objectives and Policies**

The objectives set out the purposes of the Parks, and describe the uses and features considered appropriate for the Parks. The policies are more specific in nature. They show how the management objectives are to be achieved. They have been derived from current Council policy, submissions from the public, and consultations with various members of staff in specialist fields. General policies, covering all three Park areas, are listed in section 4. Policies specific to individual Parks are contained in section 5.

## 4. General objectives and policies

### 4.1.1. Accessibility and connectedness

Current situation/Issue	Objectives	Policies
<p>Nelson has an increasingly diverse population. It is important that people of all abilities have access to the three Parks. While not all areas of open space can be developed for full inclusion, there must be an appropriate level of accessibility to all important settings.</p> <p>The Parks are located in an area with various neighbouring recreation and public spaces, including ANZAC Park, the Marina/Port complex, the CBD, residential areas, commercial developments and arterial roads. Development of the Parks should be sympathetic to those neighbourhoods.</p> <p>There needs to be strong active transport links within the Parks and through to the wider community.</p> <p>Appropriate signage should enable visitors to navigate through the Parks.</p> <p>Opportunities to extend the Park boundaries should be explored as they become available, where this would contribute to the Park vision and goals.</p>	<p>To ensure safe and strong connections and access between the Parks and the surrounding areas.</p> <p>To ensure appropriate access for all to important developed facilities in the three Park areas.</p> <p>To support the development of walking and cycling linkages and access corridors between and to other areas of community activity and the City centre.</p> <p>To allow the siting of wayfinding information.</p> <p>To ensure signage and maps are consistent with the Heart of Nelson Wayfinding Strategy.</p> <p>To ensure that development takes into account the wider cityscape.</p> <p>To allow for appropriate expansion of the Park by incorporation of adjacent land.</p> <p>To protect assets from unintended use and damage.</p>	<p>The main entrances to the public areas of the Parks will be barrier free.</p> <p>Key open space destinations in the Parks will provide for disabled access.</p> <p>Access opportunities will be shown in all Park development plans.</p> <p>Existing pedestrian access and cycle linkages will be maintained, and will be enhanced and strengthened in accordance with good urban design principles (including CPTED – Crime Prevention Through Environmental Design) to increase the movement of people into and through the Park. New walking and cycling connections will be created between the three Parks, and between the Parks and their adjoining communities, where the opportunity arises. Any new connections will be designed in accordance with best practice urban design principles (including CPTED).</p> <p>Appropriate information and wayfinding signage shall be installed to assist Park users to navigate into and through the Parks.</p> <p>Council will consider on a case by case basis any opportunity to extend the Park boundaries as it arises, based on the contribution to the Park vision and goals.</p> <p>Alternative vehicle access arrangements will be supported if they contribute to improving the Park's overall accessibility, use and function.</p> <p>Accessible (disabled) car parks will be provided for all major facilities in the Parks.</p> <p>Access to buildings and the main events facilities in the Parks may be secured when they are not in use.</p>

#### 4.1.2. Biodiversity

Current situation/Issue	Objectives	Policies
<p>The Nelson Biodiversity Strategy recognises the importance of healthy biodiversity to Nelson. One of its key objectives is that native biodiversity is restored, enhanced and, where appropriate, connected.</p> <p>The Parks are highly modified environments with a mix of native and exotic vegetation. Opportunities for further native planting should be explored. In particular, there is a need to ensure that riparian zones along the Maitai River and Saltwater Creek and the coastal boundaries along the Haven are managed as biodiversity corridors. These areas are important to tangata whenua iwi, and their views, values and aspirations should be taken into account in the management of these areas.</p>	<p>To protect and enhance existing native biodiversity values in and around the Parks.</p> <p>To provide or biodiversity corridors creating habitat links between the coast and inland reserves.</p> <p>The kaitiakitanga role of iwi is respected, and iwi are consulted regarding riparian area management.</p> <p>To maximise amenity values provided by quality existing and new exotic vegetation.</p> <p>To ensure sufficient control and management of animal pests and invasive plant pests.</p>	<p>Development and use of the Park areas will support and enhance the biodiversity values of, especially, Saltwater Creek, the Maitai River and the Nelson Haven.</p> <p>Coastal margins and river borders will be dominated by native species.</p> <p>Opportunities for cultural harvest of plant materials are created.</p> <p>Exotic plant species will only be used within Trafalgar and Rutherford Parks where they enhance amenity and heritage values. Such species should not be recognised plant pest species, and may include food trees in accessible locations.</p> <p>Undertake adequate animal and plant pest surveillance, monitoring and removal.</p>

#### 4.1.3. Camping and overnight stays

Current situation/Issue	Objectives	Policies
<p>Camping opportunities have not been provided for on Rutherford or Trafalgar Parks.</p> <p>Overnight camping within the Parks may be required for some events, such as circuses or for security purposes.</p> <p>Both Rutherford Park and Kinzett Terrace have previously been used by Council as sites for self contained campervans to overnight. Signage has been provided by Council advising that campers must comply with the NZ Standard for Self Containment of Motor Caravans and Caravans (NZS 5465-2001).</p>	<p>To allow for limited camping within the Parks to support a permitted community or commercial event.</p> <p>To allow self contained campervans to overnight for short stays.</p>	<p>Camping may occur in the Parks only where specific permission has been given by Council. This will generally be in association with a permitted community or commercial event.</p> <p>Self contained campervans may be permitted to park overnight for up to two consecutive nights in areas designated by Council.</p>

#### 4.1.4. Car parking

Current situation/Issue	Objectives	Policies
<p>Although the Parks are adjacent to the city centre and within easy walking distance of centralised and distributed road-side car parking opportunities, some parking for events and Parks management activities is required. It is very important, however, that the adverse effect of cars on the enjoyment of the Parks is minimised. This requires minimising the ground area occupied by car parks, ensuring that parking areas are visually appealing and multi-use, are not dispersed, and that access lanes do not divide the Parks or limit casual pedestrian and cycling opportunities. The management of cars and parking in the Parks should encourage alternative means of transport.</p>	<p>To limit the adverse effects of vehicles on the enjoyment of the Parks.</p> <p>To manage access and parking to encourage walking, cycling and pedestrian access, and the use of public transport.</p> <p>To provide sufficient, but minimal vehicle access, to support the primary uses of the Parks.</p> <p>To provide for some parking, but to limit its effect on access by dedicated users of the Parks.</p>	<p>Constraints will be placed on the area taken up by car parking within the Parks. There will be no expectation that capacity on-site parking will be provided. Improved walking and cycling linkages will encourage alternatives to car use for access to the Parks.</p> <p>Public car parks in Rutherford Park will be designed to be multi-use.</p> <p>Vendors' cars will be excluded from vending areas where possible.</p> <p>Limited overflow parking will be permitted on specified durable green space areas on Rutherford Park at Council's discretion.</p> <p>Charge parking will be permitted at Council's discretion.</p> <p>Parking will be controlled, ensuring adequate ad-hoc parking opportunities for Park users during working hours, and managed to support parking demand management policies in the central city.</p>

#### 4.1.5. Commercial activities

Current situation/Issue	Objectives	Policies
<p>Commercial activities include any service, event or game where payment by the participant, purchaser or audience is required or expected, or where commercial sponsorship material is displayed or distributed. This includes activities provided by private companies, individuals, community groups and not-for-profit agencies.</p> <p>Not for profit organisations may rely on income from one-off events to support services and activities that benefit the community. Such activities should be encouraged and supported.</p> <p>Commercial service providers, such as vendors, buskers, circuses and events can support and underpin the enjoyment of the Parks. These activities need to be provided for but also managed to maximise benefit from casual and free enjoyment of, especially, Rutherford Park, and the success of the Trafalgar Centre and Trafalgar Park as sports and event venues.</p>	<p>To permit commercial activities which will enhance the enjoyment of Rutherford and Trafalgar Parks, and Kinzett Terrace, and which are compatible with the vision, uses and capacity of the Parks.</p>	<p>Commercial activities, including circuses, trade exhibitions, concerts and other commercial activities may be permitted subject to Council approval.</p> <p>Council will generally require payment of a share of the income from commercial activities to cover processing costs, and Park maintenance and development.</p> <p>Charging for access to activity and event areas designated and approved by Council for exclusive use for not-for-profit event purposes is permitted.</p> <p>Charging for event car parking will be permitted within designated areas approved by Council.</p> <p>Busking shall be permitted on Rutherford Park subject to Council's city-wide policies.</p> <p>Concessions, licences or leases may be granted by Council for commercial operations on the Parks, where they enhance and support public use of the Parks. Terms shall generally be limited to a maximum period of two years, and will specify:</p> <ul style="list-style-type: none"> <li>- location of activity</li> <li>- rules relating to signage and sponsorship</li> <li>- a requirement to 'make good' damage to Parks.</li> </ul> <p>Council will regularly undertake a formal review of the list of approved operators to ensure it is consistent with the policies in this plan.</p>

#### 4.1.6. Crime prevention and safety

Current situation/Issue	Objectives	Policies
<p>Users of the Parks should perceive them as safe areas for recreation, and this perception should be based on reality. The potential for physical and emotional threat to a person should be reduced due to excellent passive and active surveillance, high visibility and appropriate use of access areas and areas of congregation, and the development of a culture of community care. There is a need to ensure that reporting systems are in place and are used to ensure that where anti-social activities occur, such as graffiti and other vandalism, remedial action is undertaken reasonably quickly.</p>	<p>To ensure that the three Parks will be safe community spaces.</p> <p>To ensure that new development and landscaping will contribute to improved Parks safety.</p> <p>To maintain good sightlines through the Parks.</p> <p>To rapidly repair damage from vandalism.</p>	<p>Council's CPTED guidelines will be applied to the development and maintenance of the Parks.</p> <p>Event managers will be required to provide for appropriate security throughout Park areas potentially affected by their activities.</p> <p>Any damage to public areas of the Parks will be repaired as soon as practical.</p> <p>All graffiti will be removed within two days of being reported.</p>

#### 4.1.7. Dogs

Current situation/Issue	Objectives	Policies
<p>The Parks are popular dog walking areas, however, there is potential for their activity to impact on the enjoyment of other Park users.</p> <p>The Dog Control Act 1996, amended by the Dog Control Amendment Act 2003, places an obligation on the Council to adopt a policy in respect of dogs within the City, and to adopt the appropriate by laws to give effect to that policy.</p> <p>The Trafalgar Centre, 'playing areas of sports fields used for active recreation' and children's playgrounds are currently 'prohibited areas' for dogs under Section 2.1 of the Nelson City Council Dog Control Policy (16 December 2004).</p>	<p>To appropriately manage dogs within the Parks.</p>	<p>Dogs on a leash will be permitted within Rutherford Park and Kinzett Terrace (but not within the Trafalgar Centre) as per the provisions of Section 2.2 of the Nelson City Council Dog Control Policy.</p> <p>Trafalgar Park, as predominantly a sports park, will be a 'prohibited area' for dogs as per the provisions of Section 2.1 of the Nelson City Council Dog Control Policy. Exceptions may be specifically permitted by Council where the dogs are participating in an approved activity, such as a dog show or a circus act.</p> <p>Registered guide dogs, hearing ear dogs and companion dogs are permitted on all public spaces in the Parks.</p>

#### 4.1.8. Entertainment and Events

Current situation/Issue	Objectives	Policies
Increasing the number and range of events held in the Parks is important to ensure the Park achieves widespread use by the community. Adverse effects, for example in relation to noise and car parking, should be mitigated through prudent management and design of the activities areas.	To promote and use the Parks as venues for events, activities and selected forms of entertainment.	Pursue changes to the Nelson Resource Management Plan and ensure appropriate resource consents are in place to maximise opportunities to use the Parks for entertainment, events and other activities.  Floodlighting is permitted where it contributes to increased use of the area, or increased public safety, subject to the provisions of the Nelson Resource Management Plan.

#### 4.1.9. Inundation

Current situation/Issue	Objectives	Policies
The majority of the Park land is relatively low lying and prone to flooding during extreme weather events (e.g. the combination of high river levels and high tides). These events are predicted to become more frequent as a consequence of climate change. All development on the Park shall be designed with the flooding potential in mind.	To ensure that new facilities are designed to be resilient when flooding occurs.  To ensure floodwaters are dissipated following flooding.	Consideration shall be given to the relevant provisions of the Nelson Resource Management Plan and the Land Development Manual (2010) in relation to building on low lying sites when designing new buildings.  Landscaped areas will be designed to allow movement of floodwaters over and through the Parks.

#### 4.1.10. Smoke free

Current situation/Issue	Objectives	Policies
Tobacco smoking is a major public health problem in New Zealand. The provision of smoke free environments contributes towards 'de-normalising' smoking and prevents negative role modelling for children and young people.	To support healthy lifestyles.	Smoking is not permitted within the Park area.

#### 4.1.11. Sustainability

Current situation/Issue	Objectives	Policies
<p>Nelson City Council adopted a Sustainability Policy in June 2008. That policy establishes sustainability as a Council value. It defines sustainability as the wise use and management of all resources. Sustainable practices will be incorporated into the management of existing buildings and into the development of new buildings, facilities and activities on the Parks, including:</p> <ul style="list-style-type: none"> <li>- building design</li> <li>- management of green areas</li> <li>- energy efficiency</li> <li>- waste management</li> <li>- stormwater management</li> </ul>	<p>To reduce the environmental impact of Council operations in the Parks.</p> <p>To reduce ongoing costs through minimisation of water requirements, waste and energy usage.</p> <p>To encourage users of the Parks to adopt sustainable practices.</p>	<p>Building design and management of green areas should take opportunities to reduce water use, including, where appropriate, through rainwater collection, use of recycled water and sensible prioritisation of water use.</p> <p>Park structures should be designed for maximum energy efficiency including, where possible, through passive solar heating and solar heating for water.</p> <p>Park lighting should be designed for maximum energy efficiency.</p> <p>Opportunities should be taken to reduce the waste generated by the Park through waste minimisation and recycling initiatives.</p> <p>Where practical and workable, hard surfaces should be permeable to enable storm water absorption to reduce run-off</p> <p>Events organisers should be encouraged to adopt sustainable practices in their operations and activities.</p>

#### 4.1.12. Utility services

Current situation/Issue	Objectives	Policies
<p>Public utility network services, such as water, electricity, drainage, sewerage and telecommunications, may be required to be located within the Parks to service internal activities or to support infrastructure across Nelson City. Open space often provides a convenient option for such services, but they should not compromise the main purposes of the Parks. Consent for siting of many services is controlled by the Nelson Resource Management Plan. Any approval should consider the provisions of this Plan.</p>	<p>To ensure that any necessary network services are developed and maintained in an appropriate manner within the Parks.</p> <p>To minimise the visual and physical impact of the services in the Parks.</p>	<p>Utility services necessary for the servicing of Rutherford Park, Trafalgar Park, and Kinzett Terrace, or developments and infrastructure networks beyond the boundaries of the Parks, shall be permitted so long as they are carried out in a way which minimises their visual and physical impact.</p> <p>All utility services shall be placed underground unless exceptional circumstances make it impractical to do so.</p> <p>Underground utility services shall be carefully sited, having regard to existing features, including trees, waterways and paved surfaces.</p> <p>Access to or servicing of utility services should not unduly disrupt Park use or other Park installations. Utility corridors should be developed, where practicable.</p>

## 5. Specific objectives and policies for each Park

### 5.1. Rutherford Park

Current situation/Issue	Objectives	Policies
<p>5.1.1. Rutherford Park is strategically placed as a significant area of open space near the CBD. The Park has developed into a patchwork of enclosed spaces with, in the main, targeted and relatively limited user populations. The Park's central location and level ground has been the draw-card for many of these uses, and is also the rationale for developing it as the premier central public Park for Nelson. Such development needs to be coherent and integrated with the natural features in the Park, with the wider neighbouring community and should help to ensure that the Trafalgar Centre reaches its full potential as a regional events centre.</p> <p>Whilst most of the Park's area is reclaimed land, some parts are of historical interest, particularly the interface between land, river and the sea, including the old shoreline. Recognition and appreciation of this and the area's cultural heritage should be encouraged as the Park is developed.</p>	<p>To provide a large-scale active urban space that attracts widespread community use.</p> <p>To limit commercial development in the Park to that which is compatible with the vision and goals for the Park.</p> <p>To ensure the Park attracts a range of community uses and users.</p> <p>To provide opportunities for both active and passive recreation.</p> <p>To recognise the cultural heritage of the Park and the river.</p>	<p>All areas of the Park will be managed to maximise public use. The creation of new enclosed areas should only be considered where there is significant community benefit.</p> <p>A Development Plan which directs the creation of a vibrant active community-focused space will be developed and implemented by Council. This will include appropriate recognition of the Park's cultural heritage.</p> <p>Limited commercial activities will be permitted in Rutherford Park, where these strengthen and enhance the Park's function as a large scale active urban space and to support the Trafalgar Centre as a regional events centre. Such activities will be compatible with, and support, the purposes, users and character of the Park.</p> <p>New leases will generally be avoided and will only be agreed where there is a strong benefit to broad public use of Rutherford Park.</p> <p>Events will be encouraged and bookings managed via a central booking register. Temporary enclosures and entry charges will be permitted.</p>
<p>5.1.2. The Trafalgar Centre is a key community facility, able to host large scale events and sports fixtures. There is a need to ensure that its surroundings are developed in a way that supports the Trafalgar Centre activities.</p>	<p>To maintain, consolidate and strengthen the use of the Trafalgar Centre as a regional indoor events centre.</p>	<p>Landscaping and development of the area around the Trafalgar Centre should support its ability to host regional events and activities.</p>

Current situation/Issue	Objectives	Policies
<p>5.1.3. The current layout of community facilities and buildings within the Park cause fragmentation and loss of open space. There is a need to ensure that redundant buildings are removed and that the erection of new buildings is limited to those which are necessary to contribute to the vision and goals for the area.</p>	<p>To improve the Park landscape. To maintain open space.  To provide for community facilities where they do not detract from open space quality and amenity of the Park.</p>	<p>New community facilities will be built in logical clusters that support multiple uses of areas. Redundant buildings that are not part of such clusters will be removed over time, as the Development Plan is implemented.</p>

## 5.2. Trafalgar Park

Current situation/Issue	Objectives	Policies
<p>5.2.1. Trafalgar Park (Stadium) is Nelson City's premiere enclosed sports and open-air events centre. Policies which control use of the Stadium need to be sufficiently flexible to permit a range of uses and to encourage the development of the Park over time, without compromising the quality of the turf.</p>	<p>To provide a high quality enclosed regional sports and open air events centre.</p> <p>To support the use of Trafalgar Parks for events.</p>	<p>Use of the Park will be generally limited to regional-scale events where a quality turf is required, or where damage to the turf will be minimal.</p> <p>Organisations may operate the Park as a charge ground where agreed by Council.</p> <p>Seasonal bookings and events which afford the greatest regional economic benefit will take priority.</p> <p>Facility developments and improvements will emphasise the Park's importance as a premier sportsground, but with consideration for other large-scale open-air events.</p> <p>Limited controlled commercial activity will be permitted in the Stadium, subject to concessions and licences agreed by Council and relevant provisions of this management plan and of the Nelson Resource Management Plan.</p> <p>Landscaping of the area around Trafalgar Park should support its ability to host events and activities.</p>
<p>5.2.2. Commercial development at the fringes of Trafalgar Park could be used to benefit the development of the Park and to encourage more people to use the Park.</p>	<p>To support commercial development which benefits the Park environment</p>	<p>Commercial development will be considered for the fringes of the Park. Any such development should not be to the detriment of the Park environment or its users.</p>

### 5.3. Kinzett Terrace

Current situation/Issue	Objectives	Policies
<p>5.3.1. Kinzett Terrace is the only area zoned Open Space and Recreation in the Nelson Resource Management Plan which adjoins the Nelson Haven. It contains an existing recreation-focused building and bowling greens. In the short-term the existing recreation uses should continue. In the long-term, the site should be developed to maximise the wider community and biodiversity benefits possible in this regionally unique setting. The reserve connects via a direct sight-line with Trafalgar Street and is a counterpoint to the Christ Church Cathedral. It presents an opportunity to attract people to an iconic setting which encourages an accessible interaction with the Nelson Haven, and enjoyment of a unique natural coastal setting.</p>	<p>To allow for existing sports use in the short-term.</p> <p>To secure visitor interest via the development of an iconic destination in the long-term.</p> <p>To develop the setting as a counterpoint to the Christ Church Cathedral, encouraging pedestrian activity along the length of Trafalgar Street.</p> <p>To provide for passive enjoyment of the local coastal interface.</p> <p>To develop a strong relationship between Kinzett Terrace and Rutherford and Trafalgar Parks via pedestrian and cycle linkages and sympathetic development.</p> <p>To maximise biodiversity benefits from appropriate natural treatment of the neighbouring tidal and beach zone and landscape plantings.</p>	<p>Facilities for sports will be limited to those which currently exist.</p> <p>A Development Plan which directs the creation of an iconic destination will be adopted by Council.</p> <p>The use of existing buildings for community activities will be encouraged.</p> <p>Limited controlled commercial activity will be permitted in Kinzett Terrace, subject to concessions and licences agreed by Council and relevant provisions of this management plan.</p> <p>Leases will generally be avoided and will only be agreed where there is a strong benefit to broad public use of Kinzett Terrace.</p> <p>Kinzett Terrace will support a coastal botanical matrix dominated by self-sustaining native plant species. Where possible, these should be eco-sourced.</p>

## Appendix One – History of the Parks

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Rutherford and Trafalgar Parks and Kinzett Terrace are centrally located in Nelson City on the fringe of the Central Business District (CBD) and border the Maitai River and Nelson Haven. Rutherford Park is bounded on two sides by Saltwater Creek, the Maitai River on its eastern side and Halifax Street and ANZAC Park to the South. Trafalgar Park has Trafalgar Street on its eastern boundary and Queen Elizabeth II Drive truncates the northern end of the Park. Kinzett Terrace was once part of Trafalgar Park, having been reclaimed for use as a railway station which was never built. It was separated from the Park by the construction in 1987 of State Highway 6, which now forms its southern boundary.

Rutherford Park was named in 1950, after Ernest Lord Rutherford, about the time that the reclamation of land from the tidal estuary was completed. This area of foreshore has been incrementally reclaimed using the refuse and spoil from the city since the 1900s. Some of the land titles were purchased by the Council for this purpose and land along Saltwater Creek, was purchased from the Department of Railways for use for recreation. A large parcel of land was endowed to the city by Thomas Cawthron. It was vested in the Council under the Nelson Foreshore Reserves Act 1889 “for an estate of fee simple as an endowment for the benefit of Nelson City”. The first area to be reclaimed was the land now occupied by the croquet lawns. A shipload of kapok is reputed to be buried on the site, after it caught fire on a voyage to New Zealand, early in the century.

Croquet lawns were established in the late 1930s. As soon as further land was reclaimed there was considerable pressure for recreation space for the city. Council received requests from groups such as the whippet club, brass bands, marching, hockey, rugby, tennis, basketball and bowls. There was particular interest for space after the Second World War and this period saw the development of the present day layout of the Park. The Trafalgar Centre was built in the early 1970s after much lobbying of the Council and huge fundraising efforts by Jaycees and the public. The events centre was completed in time for the self-government centenary celebrations in 1973. The small reserve area between Paru Paru Rd and the Maitai River was the location of the Council’s Works Depot during the 1930s, ‘40s, and ‘50s. The Premiere Tobacco

Company was given a lease of some land adjacent to the old fire station in the '30s. When this company went into receivership, Council acquired their buildings, which it then used as its Reserves depot until the early '80s. This building is now leased out as the Refinery Art Gallery. Tennis has been played at Rutherford Park since 1949, initially on grass courts. There are now eight courts available for public use, subject to a charge.

Trafalgar Park was originally owned and developed by a private company called 'The Nelson Athletic Ground Company', which developed the grounds in the very early days of Nelson's settlement. The athletic ground was reclaimed from tidal flats of the Maitai River. Sheep were used to maintain the grass and were removed before any major events. In 1891 the Nelson City Council bought the land, after the Nelson Athletic Ground Co. went into receivership. The grounds were used for all manner of recreational activities with athletics, cricket and rugby the main users. In the 1950s the Rugby Union obtained a renewable lease for the winter season at the Park. This allowed the Union along with the Council to undertake some capital improvements and to build the eastern grandstand and install the sunshine seats on the western embankment, where the covered stands and pavilion are now located.

There was little further development at the Park until the mid 1980s when a final reclamation along the Maitai River bank gave the Park its current shape and allowed development of the No. 2 field to compensate for the land lost to the state highway development. In 1996 a new pavilion was built on the western side of the field, which greatly improved the facilities available. In 1997 arena floodlighting was installed at the Park, opening up opportunities for night-time events.

The Maitai Bowling Club built clubrooms on Kinzett Terrace in 1994. Ownership transferred to the Maitai Club, an incorporated society with members from a range of different sports and recreation clubs. An extension to the clubrooms was added in 2003. At various periods since 1994 the site has hosted Nelson RSA, the Nelson Regional Pool Association, Nelson Petanque Club, the City Club as well as the Maitai Bowling Club.

Kinzett Terrace car park has been used as a permitted site for self contained campervans to overnight in Nelson, for a maximum of two consecutive nights. Kinzett Terrace remains the closest link between Nelson's CBD and the Haven.

## Appendix Two – Other plans and policies

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### ***Nelson Biodiversity Strategy 2007***

The Nelson Biodiversity Strategy describes a vision for biodiversity management in Nelson City based on eight principles. The vision is:

*"Our vision is that Nelson is celebrated as the gateway to a region richly endowed with natural places that teem with native plants and animals. The mauri (life force) and wairua (spirit) of ecosystems and species of significance to tangata whenua, and to the community as a whole, are protected and enhanced. Nature is accessible in and around the city. Tangata whenua customary use of nga taonga tuku iho (the treasured resources) is a recognised and accepted part of the wider integrated management of biological diversity in Whakatu. Valued exotic species thrive in appropriate places, and pest and weeds are controlled and/or eradicated."*

This non-statutory strategy has two broad goals, each with two objectives:

#### Goal 1: Active protection of native biodiversity

- ecological health, mauri and wairua of natural ecosystems are sustained
- native biological diversity is restored, enhanced and, where appropriate, connected

#### Goal 2: Ecologically sustainable use of biodiversity

- biodiversity use is ecologically sustainable
- biodiversity resources are available for the community to prosper including tangata whenua customary use of nga taonga tuku iho

The strategy is based on aligned action by agencies and the Nelson Biodiversity Forum has been established, tasked with implementing the strategy.

Biodiversity Action Plans have been developed and adopted by partners to the strategy for freshwater, coastal marine and terrestrial environments. The policies within this Plan are consistent with the Biodiversity Action Plans.

It is intended that the strategy will be considered whenever Council policies are developed, implemented and reviewed.

### ***Nelson City Council Parks and Reserves Activity Management Plan 2009***

The purpose<sup>1</sup> of the Parks and Reserves Activity Management Plan is to guide and direct Nelson City Council in its provision and management of parks and reserves assets and activities to achieve the following objectives:

- to provide open space for the city at a level and quality which meets the needs of the community;
- to provide parks and reserves in the most cost effective manner and to ensure standards of provision are sustainable over time; and,
- to assist Council in achieving its community outcomes.

The relationship of the activity management plan to other Council plans is as an operational plan, guiding reserves management. The proposed levels of service for parks and reserves generally and for each category of reserves is outlined in the Parks and Reserves Activity Management Plan.

### ***Esplanades and Foreshores Reserves Management Plan 2008***

This sets out the objectives and policies for Council reserves that are located next to rivers, streams and the sea. This includes areas that are adjacent to the Maitai and the Haven. Whilst the primary objective of the management plan is to ensure the protection and enhancement of the ecological features of the reserves, the management plan also recognises that the provision of public access and recreational use is an important feature of the reserves.

### ***Tasman-Nelson Regional Pest Management Strategy 2007-2012***

The Tasman-Nelson Regional Pest Management Strategy has been prepared under the Biosecurity Act 1993. This strategy is a joint strategy between Tasman District Council and Nelson City Council, and is implemented by Tasman District Council. The strategy declares certain plant and animal species as pests. These pests (listed in Table 1 of the strategy) are banned from sale, propagation, breeding, distribution and commercial display.

The Strategy aims to avoid or reduce the incidence of adverse effects of pests on the environment, assist with the protection of significant biodiversity values

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<sup>1</sup> Nelson City Council Parks and Reserves Activity Management Plan 2009 (page 7).

and to protect amenity and recreational values of the region. The strategy requires land occupiers to undertake control and management of plant pests on land for which they are responsible. Council, as occupier, is required to control pests on land it owns and administers in accordance with Part II of the strategy.

#### ***Nelson City Council Sustainability Policy 2008***

The Sustainability Policy outlines Council's commitment to sustainability through the services it provides and the way it operates as an organisation. The policy is given effect through Council decisions, strategies, plans and actions. Its aims are to:

- demonstrate leadership in sustainability across the region
- provide accountability in Council performance
- provide accountability in service delivery
- measure progress and impact.

#### ***Nelson City Council Communities for Climate Protection Action Plan 2008***

The purpose of the action plan is to outline the greenhouse gas reduction targets the Council wants to achieve, and establish a work programme to achieve these goals.

All actions included in this plan are intended to be:

- focused on reducing carbon dioxide equivalent tonnes
- affordable, cost-effective and have other benefits (such as energy savings)
- supportive of partnerships between spheres of government, business and the community
- equitable and meet the needs of the whole community.

#### ***Nelson City Council Pedestrian Strategy 2005***

This strategy establishes a plan to achieve the vision of 'Increased walking in Nelson' and aims to increase the number of commuters in Nelson who walk to 15% by the 2011 census and increase the number of residents who walk for recreation for all age groups within five years.

Actions include:

- Utilising esplanade reserves and city parks to enhance recreational walking opportunities
- Progressively upgrade walkway lighting and signage to create a safe night environment for walkers where appropriate

***Nelson Tasman Regional Arts Strategy 2009***

***The Strategy establishes priorities through a 10-year vision initiated by a three-year implementation plan. The Strategy's vision is: 'Arts access, participation and excellence are an essential expression of the Nelson Tasman region.' One of the key actions is that there should be a 'Focus on active arts participation at events and in public spaces'. Nelson City Council Arts Policy 2010***

This policy gives more detail on how Council plans to implement the Regional Arts Strategy, and gives guidance on issues such as:

- Public art siting, commissioning and de-commissioning
- Celebrating Nelson's Maori identity, history and cultural heritage
- Opportunities for events that encourage community participation

***Nelson City Council Arterial Traffic Study (incomplete at time of publishing)***

This study aims to determine the best transport system configuration between Annesbrook and the QEII / Haven Road roundabouts that will improve the city as a whole. The outputs from this study may include recommendations that would impact on the roading configuration around the borders of the Parks, and affect transport connections into and through the Park area.